



30 Years of Energizing Efficiency

# **US Building Energy Efficiency Policies and Onsite Power Production Credit through the Energy Rating Index**

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# Today's Topics

- Policy concerns with the ERI and renewable energy credit for compliance
- US Energy Efficiency Policy Review
  - Policy drivers
  - US energy policy
  - US policy on energy codes
- Review of ERI proposals for 2018 IECC
- Remarks on policy guidance

# Policy Concerns with renewables in the ERI

**PROTECT HOMEOWNERS FROM ENERGY EFFICIENCY ROLLBACKS**

Building energy codes have cut home heating costs in half since 1992 by focusing on thermal protection. But now that progress could be reversed.

A building's **THERMAL ENVELOPE** includes its insulated foundations, roofs/ceilings, and walls, as well as doors and windows.

**What's the problem?**

The 2015 International Energy Conservation Code (IECC) gives home builders more flexibility in how they meet energy efficiency requirements. The code can be misinterpreted to allow solar panels (PV systems) at the expense of building thermal envelope protection measures.

**Why is this bad for homeowners?**

Degrading a thermal envelope to add PV means:

- Less protection from the weather and elements
- Higher energy bills
- A need for larger and more expensive heating and cooling systems
- Sacrificing reliable envelope efficiency for uncertain long-term PV performance

Degrading envelope measures to add PV results in homes that cost more and use more energy.

**How can we help homeowners?**

State and local building code authorities should clarify and reaffirm that onsite generation technologies, like rooftop PV, are not replacements for thermally efficient building envelopes. Technologies like PV can add to the efficiency and performance of new homes only as enhancements beyond thermal protection, not as replacements.

- Onsite power not permitted in 2015
- Replacing EE with onsite power not intent of code
- Potential Loophole for minimum code compliance
- Unintended consequences

# Energy Policy Drivers in the US

Federal	State	Local
<p><b>Economic Development</b></p> <ul style="list-style-type: none"> <li>• Support broad economic growth</li> </ul> <p><b>Environmental Protection</b></p> <ul style="list-style-type: none"> <li>• Protect public health</li> <li>• Reduce carbon emissions</li> </ul> <p><b>Energy Security</b></p> <ul style="list-style-type: none"> <li>• Reduce dependence on oil</li> <li>• Maintain reliability of grid infrastructure</li> </ul>	<p><b>Economic Development</b></p> <ul style="list-style-type: none"> <li>• Attract jobs and industry</li> <li>• Improve power-supply reliability</li> <li>• Reduce need for large-scale capital investments in power supply</li> <li>• Reduce consumer energy bills</li> </ul> <p><b>Environmental Protection</b></p> <ul style="list-style-type: none"> <li>• Improve regional air quality</li> <li>• Reduce carbon emissions</li> </ul> <p><b>Energy Security</b></p> <ul style="list-style-type: none"> <li>• Fuel diversity (electric and transport)</li> <li>• Price stability</li> </ul>	<p><b>Economic Development</b></p> <ul style="list-style-type: none"> <li>• Foster local economic development</li> <li>• Reduce traffic</li> </ul> <p><b>Environmental Protection</b></p> <ul style="list-style-type: none"> <li>• Improve local air quality</li> </ul> <p><b>Energy Security</b></p> <ul style="list-style-type: none"> <li>• Fuel diversity (electric and transport)</li> </ul>

# US National Energy Policy



# “All-of-the-Above includes:

- Reducing Our Dependence on Foreign Oil
- Safe and Responsible Domestic Oil and Gas Production
- Carbon Capture and Sequestration Technologies
- Advancing Clean Energy
- **Advancing Energy Efficiency**
- Developing Clean Fuels
- Investing in Coal Communities, Workers, and Technology: The POWER+ Plan

# Building Sector Energy Policy Priorities

- Energy Efficiency Resource Standard (EERS)
- Air Emissions Regulations
- Climate Change Policy
- Utility Regulation and Policy
- **Building Energy Codes**
- Appliance and Equipment Standards
- Retrofits of Existing Building Stock

# Building Energy Code Policy as per ECPA (1974, 1976, 1981, 1992)

## *Congressional Findings*

1. Buildings lack EE features & waste energy
2. Energy codes can prevent such waste
3. Failure to provide EE increases costs
4. State/local codes best to implement

## *Congressional Policy Directives/Purpose*

1. Redirect Federal policies and practices to assure EE in Bldgs
2. Achieve ***maximum practicable*** improvements in EE and ***increase use of nondepletable energy***
3. State/local adoption/enforcement

# Policy points for ERI onsite power production (OPP) credit discussion

- US energy policy clearly prioritizes EE features in new buildings to reduce energy waste and reduce operating costs
  - The purpose of the IECC is to “*regulate the design and construction of buildings for the effective use and conservation of energy over the useful life of each building.*”
- EE improvements to energy code should be “*maximum practicable*”
- Energy code should continually improve with no backsliding (i.e. DOE determination criterion)
- Energy code should also increase use of renewables (“*additionality*”)

# Recent State Energy Code Actions

- States with ERI as published in IECC
  - NY, MD, MI, IL, NJ
- States with ERI Modified (by rule or legislation) to regulate OPP and credits
  - TX – no OPP credit allowed in score
  - VT – ERI scores with a 5% max OPP
  - FL – Legislation to require study on issue
  - MA – Considering limits for OPP
  - WA – Eliminated ERI path
- States with Modified ERI Index Score
  - AL, TX, UT

# Review of the ERI proposals for the 2018 ECC

- A total of 24 proposals affecting Section 406 and the ERI were submitted
- 16 proposals deal directly with the ERI scores, OPP and envelope tradeoffs
- The OPPs include proposals that:
  - Do not allow OPP credits
  - Allow onsite generation, but with limits
  - Allow unlimited onsite generation

# Proposals on ERI Envelope Backstops

Prop Num.	Representing	Summary	Policy Test
RE156	NAHB	Modifies thermal envelope backstop of Energy Rating Index to be $\leq$ the Total UA of current code x 1.15; deletes SHGC requirements.	<b>Weakens Backstop</b>
RE157	EECC	Modifies thermal envelope backstop of Energy Rating Index from the prescriptive requirements of the 2009 IECC to the prescriptive requirements of the current code.	<b>Improves Backstop</b>
RE158	EECC	Modifies thermal envelope backstop of the ERI from the prescriptive requirements of the 2009 IECC to a requirement that the building thermal envelope comply with section 402.1.5 (Total UA Alternative).	<b>Improves Backstop</b>
RE160	LBA	Modifies thermal envelope backstop of the ERI from the prescriptive requirements of the 2009 IECC to a requirement that the building thermal envelope comply with the total UA alternative of the 2009 IECC calculated in accordance with section 402.1.4.	<b>Backstop Modestly Changed from 2015; Adds More Flexibility</b>
RE162	Energy Logic	Deletes thermal envelope backstop from Energy Rating Index; requires that ERI be calculated before solar is added into the calculation.	<b>Removes Backstop</b>

# Proposals for ERI OPP Credit

Prop Num.	Representing	Summary	Policy Test
RE164	EECC	Clarifies that ERI calculation shall not consider or include the effect of on-site power production; requires compliance software to demonstrate that no on-site power production is included in ERI calculation.	No OPP Credit for ERI
RE165	LBA	Replaces ERI calculation methodology with reference to RESNET 301; allows a percentage of on-site power to be incorporated in ERI calculation, based on the ERI of the rated design adopted by a jurisdiction. Percentages range from 0% for ERI of 65 and above to 100% for ERI of 45 and below, according to new table. Compliance software tools must also be approved per RESNET 301.	Limits on OPP
RE166	RESNET	Replaces ERI calculation methodology with reference to RESNET 301; requires compliance software tools to be approved per RESNET 301.	RESNET 301 allows OPP Credit
RE168	NRDC	Replaces ERI calculation methodology with reference to RESNET 301; permits consideration of on-site power production in ERI calculation only if the ERI without on-site power included would meet the ERI values in new table (scores between 57-61, depending on cz); requires compliance software tools to be approved per RESNET 301.	OPP Credit for more stringent ERI score
RE170	Craig Conner	Bases ERI reference design on RESNET 301; requires proposed home to have annual energy cost less than energy cost of ERI reference design; includes new equation for calculation of ERI.	RESNET 301 allows OPP Credit
RE175	LBA	Allows a percentage of on-site power to be incorporated in ERI calculation, based on the ERI of the rated design adopted by a jurisdiction. Percentages range from 0% for ERI of 65 and above to 100% for ERI of 45 and below, according to new table.	Limits on OPP
RE176	RESNET	Includes on-site power production in calculation of ERI in accordance with RESNET 301; allows a percentage of on-site power to be incorporated in ERI calculation, based on the ERI of the rated design adopted by a jurisdiction. Percentages range from 0% for ERI of 65 and above to 100% for ERI of 45 and below, according to new table.	Limits on OPP
RE177	IMT	Permits consideration of on-site renewable energy in ERI calculation only if the ERI without on-site renewable energy included would meet the ERI values in new table (scores between 57-61, depending on cz); adds definition of on-site renewable energy.	OPP Credit for more stringent ERI score

# Proposals to Modify the ERI Scores

Prop Num.	Representing	Summary	Policy Test
RE172	NAHB	Increases maximum ERI scores from (51-55) to (64-70).	<b>Backsliding on ERI scores</b>
RE173	LBA	Increases maximum ERI scores from (51-55) to (57-62).	<b>Backsliding on ERI scores</b>
RE174	NRDC	Lowers maximum ERI scores from (51-55) to (49-52) to account for hot water efficiency update in HERS.	<b>Updates more stringent ERI scores</b>

# Recommendations for Policy Guidance on ERI and OPP Credits

- Adhere to national energy code policy principles, and:
  - Support more stringent ERI scores
  - Support strong envelope backstop requirements
  - Disallow OPP credit towards minimum code compliance; no EE tradeoffs
  - Allow OPP credit towards ERI score only for beyond code performance
    - But for EE tax credits, no double-dipping with solar credit

# ACEEE Energy Policy Resources

- Policy Briefs
- ACEEE Energy Policy Scorecards:
  - International Energy Efficiency Scorecard
  - State Energy Efficiency Scorecard
  - The City Energy Efficiency Scorecard
- State and Local Energy Efficiency Policy Database
- Policy Toolkits

# Thank You for Your Attention!

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